



City Council Meeting June 24, 2014

Tobacco Retail Sales Regulations
Text Amendment PL-2013-0389

Planning Division, Linda Ajello, AICP, Associate Planner Development Services Department



Tobacco Retail Sales Regulations

Purpose:

- Establish regulations to reduce sales of tobacco products to youths; and
- enforcement at local level.

Background:

Community Outreach

- PC and CC Work Sessions
- Moratorium
- PC Public Hearing





Tobacco Regulations Overview

Establish Section 10-1.2780 – Tobacco Retail Sales Regulations

- Definitions
- Requirements and Operational Standards
- Tobacco Retailer License (TRL)
- Conditional Use Permit
- Existing Tobacco Retail Sales Establishments
- Inspections and enforcement







Permit Requirements for Tobacco Retail Sales Establishments

	TRL*	CUP	500' from sensitive receptors or existing residential district	500' from existing tobacco retailer
Existing Tobacco Retailer	X			
New Tobacco Retailer**	X	X	X	X
New Lg Format Retailer***	X			

^{*}Includes compliance with all Requirements and Operational Standards and local, state and federal laws.



^{**}General Commercial Zoning District only.

^{***} Stores > 10,000 sf and 5% or less of floor area dedicated to storage and display.

Proposed Regulations

ALL Establishments

- Compliance with local, state and/or federal laws re:
 - Advertising and display
 - Display of legal age and id requirements
 - Display of TRL
 - Minimum pack size
 - Sale of flavored tobacco products

New Establishments

• Prohibit sale of flavored tobacco products within 500' radius of private or public kindergarten, elementary, middle, junior high, or high school.





Tobacco Regulations Overview

Prohibited Uses in ALL zoning districts:

- Vapor bars or vapor lounges;
- smoking device bars or electronic smoking device lounges;
 and
- hookah bars or hookah lounges.





Tobacco Retailer License (TRL)

- Required for ALL new and existing tobacco retailers
- Renewed annually w/ business license
- Compliance with operational standards
- Annual inspections
- Enforcement provisions for violators of ordinance



Tobacco Retailer License (TRL) Fee

- Based on cost recovery for administration and enforcement
- Fee to be reassessed after two year baseline is established
- >100 cities and counties had adopted similar TRL:
 - Fee range \$30 (small cities w/ a few retailer) to \$1050 average fee range \$200-\$350
 - Oakland \$50 annual fee and \$1500 annual inspection fee
 - Union City \$665 annual fee
 - Berkeley \$427 annual fee (with 3.5% COLA)



Program roll-out:

- 1. Program information letter
- 2. Tobacco retailers license application
- 3. Tobacco retailers inspection checklist
- 4. Web-page developed

- Minimum 1 Inspection per establishment annually
- Enforce local regulations and state and federal permit and licensing requirements.
- Three stage penalty process-
 - 1St Violation \$1500 / 30 day suspension
 - 2nd Violation \$3000 / 90 day suspension
 - 3rd Violation \$5000 / 120 day suspension or revocation



Table of youth sales rates before and after adoption of a strong tobacco retailer licensing ordinance

Sept 2013 - The Center for Tobacco Policy & Organizing

	Date Passed	Youth Sales Rate Before Ordinance	Most Recent Youth Sales Rate
Berkeley	Dec-02	38%	4.20%
Contra Costa County	Jan-03	37%	3.80%
Davis	Aug-07	30.50%	7.80%
Sacramento	March-04	27%	15.10%
Sacramento County	May-04	21%	7.10%
San Francisco	Nov-03	22.30%	13.40%



Tobacco Pollution Control Ordinance

Minor Amendments:

- electronic cigarettes:
- Revise definition of "smoking" and "tobacco products"
- Add definition of "smoke"

Revisions will make it unlawful for anyone to use electronic cigarettes and smoking devices wherever smoking is prohibited.





HPD Youth Decoy Program

- 2/17/14 28 establishments tested, 5 citations for selling tobacco to minor and 3 citations for selling e-cig
- 4/19/14 26 establishments tested, 5 citations for selling tobacco to minor
- 5/10/14 27 establishments tested, 2 citations for selling tobacco to minor
- 5/31/14 31 establishments tested; 4 cites for selling ecigs to minor
- To date 112 establishments tested; 12 cites for selling tobacco to minor; and 7 cites for selling e-cig (17% buy rate)



E-Cigarette Regulations

Since adoption of Moratorium:

- FDA Proposed Ruling to regulate e-cigarettes, cigars, etc., in the same manner as traditional tobacco products—released April 24, 2014 for 75-day public comment.
- May 12, 2014 UCSF Study comprehensive assessment of peer-reviewed public research. Vapor from e-cigarettes not "harmless water vapor". Concluded e-cigarettes should be regulated same as traditional tobacco.



Public Input

- Ordinance effective date
- Minimum pack size cigars
- Sale of flavored tobacco products
- Large Format Retailer CUP exemption



Recommendation

Adopt three Ordinances and two Resolutions:

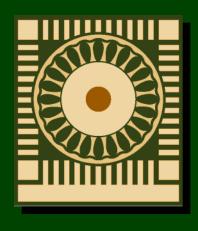
<u>Ordinances</u>

- Tobacco Retail Sales Regulations (Hayward Municipal Code Sections 10-1.2750 *et seq.*);
- CG Zoning District; and
- Smoking Pollution Control Ordinance.

Resolutions

- Negative Declaration/Initial Study and findings; and
- Master Fee Schedule.







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